# INSTITUTIONS AND INSTITUTIONAL DESIGN

**Erling Berge** 

Part VIII: Origin and development II

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#### Literature

• North, Douglass C. 1990 "Institutions, Institutional Change and Economic Performance", Cambridge, Cambridge University Press,

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#### North Ch 9

Organisations, learning, and institutional change

- Organisations develop a demand for knowledge and skills (and generate tacit knowledge of their own activities)
  - Property rights (patents) has helped create the innovation feature of western economies
  - Technological innovations are path dependent
  - Ideology and knowledge directs the attention of investigations but also develops by new insights

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## Institutional change

- From the particular demands for knowledge
- Shaped by interactions of
  - Existing institutions,
  - Stock of knowledge and
  - Maximising behaviour of agents
- Incremental changes in informal constraints caused by maximising behaviour

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## Adaptive efficiency

- Allocative efficiency (Pareto conditions)
- Adaptive efficiency concerned with development through time; willingness to
  - Acquire knowledge and learning
  - Induce innovation
  - Undertake risk and creativity
  - Resolve problems and bottlenecks

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## North Ch 10 Stability and Institutional Change

Stability is furthered by

- Rules hierarchically nested
- Informal constraints
- Habitual behaviour
- In equilibrium no actor find it profitable to devote resources to rule changes

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## Most change is incremental

#### From shifts in

- Relative prices
  - Ratio of factor prices, cost of information, changing technology,
- Preferences
  - Changing relative prices (e.g. work-leisure, price of expressing ideas) may induce change in tastes
  - Ideas (moral, ethical) about the world

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## Discontinuous change

- Does the institutions allow incremental change?
- Does the preferences allow bargaining and compromise?
- Successful revolutions require coalitions making final outcomes uncertain
- Successful revolutions require ideological commitment to overcome free riding
- Discontinuous change is not so very discontinuous!

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## North Ch 11 The path of institutional change

- Technological paths of development
  - "QWERTY", gas engines not steam, alternating current vs. direct
  - Fuelled by increasing returns, learning by doing
- Self-reinforcing mechanisms
  - Large set-up or fixed costs (falling unit costs)
  - Learning effects (improved products, lower costs)
  - Coordination effects (several agents using the same)
  - Adaptive expectations (further belief in prevalence)

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## Competing Technologies

#### **Consequences of self-reinforcement**

- Multiple equilibria (outcomes indeterminate)
- Possible inefficiencies (best T may have bad luck)
- Lock-in (once a solution is reached, exit difficult)
- Path dependence

In reality the competition is between organisations employing the technology (institutions)

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## The path of institutional change

- Increasing returns (self-reinforcement)
  - with increasing returns institutions matter and shape the long run path of economies. But with zero transaction costs the path is approximately efficient
- Imperfect markets (significant transaction costs)
  - With significant transaction costs the subjective models of actors as modified by imperfect feedback and ideology will shape the path
- Divergent paths and persistently poor performance may prevail

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#### The North-West Ordinance

- Governance and settlement of the lands in the West
  - Fee-simple ownership, inheritance, territorial government – self-governing, territory admittance as a state, a "bill of rights", prohibiting slavery, and more
  - The law generated incremental change reinforcing its basic properties, but it was not inevitable.
    - Network externalities, learning of organisations, subjective models of the issues
  - Adaptively efficient economic and political processes

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## Path dependence

- Entrepreneurs are constrained by existing institutions and by their imperfect knowledge
- · Goals may not be reached
- Increasing returns of the institutional matrix means that even if specific changes may change history its direction remains the same
- USA vs Mexico: History matters

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## A short summary

#### Institutions as

- Social facts by agreement (Searle)
- Thought worlds/ subjective models (Douglas)
- Rules of the economic game shaped by
  - Transaction and information costs
  - Subjective preferences and learning
  - Increasing returns and political processes

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#### Institutions are

Humanly devised rules with some

Humans mandated to monitor and sanction rules

- Created to aide in collective actions problems to safeguard life and livelihoods
  - · Avoid conflicts, create justice
  - Allocate legitimate benefits and duties, profits and costs
  - Economize on transaction costs
- **Not** created to achieve efficiency or optimise economic performance(of the neo-classical model)

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## Property rights institution

Tells that some person(s) have legitimate

- Rights and duties to be exercised in relation to
- Particular goods and services subject to possible
- Limitations on times and durations,
- · Limitations of technology, and
- Limitations on organisation of exploitation

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## The construction of social institutions

For example

- Property rights regimes
  - Public property
  - Common property
  - Private property
- · Regulations regimes
  - Governing externalities
  - Protecting unitary/ universal values
- Bureaucracies

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#### The social construction of institutions

#### Informal institutions

- Conventions
- Customs
- Values, Preferences
- Norms, Standards of conduct
- Beliefs, Ideologies, Morals

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# The dynamic of Institutions and organisations

• Rules of the game

(the law)

• Guardians of the rules

(the judge)

• Players

(organisations)

- Owners,
- Local users,
- Workers,
- Professional managers, and
- Firms of resource industries

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## Strategies of the players

Our theory requires by assumption that players

- Optimise their returns from resource use activities by conforming to and **exploiting the existing institutional environment**, or to
- Change the resource policy in a desired direction if the expected outcome of a political effort is seen as cost effective.

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# Lock-in of institutions and organisations

- Mutual interdependence institution-organisations
- Institutional changes by public initiative or revolution creates counter-forces
- Economic performance is **PATH DEPENDENT**
- Change occurs at the margins

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